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# West Europe Report

(FOUO 1/81)



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THEATER NUCLEAR FORCES

FRANCE

NUCLEAR-POWERED AIRCRAFT CARRIER TO BE BEGUN IN 1983

Paris AIR & COSMOS in French 8 Nov 80 p 27

[Text] During discussion of the 1981 defense budget draft, the Minister of Defense, Joel Le Theule, told the deputies that "the next program bill will be submitted for consideration by the Parliament during the spring 1982 session. This bill will be drawn up with the studies now under way of the economic context, the political facts of the moment, and perhaps, also, some considerations of financing methods taken into account. We shall study means of elaborating a more precise formula, less uncertain than the present one."

In addition the minister stated that "the nuclear-powered aircraft carrier which will replace the Clemenceau will be built at Brest. The order will be placed in 1983.... Appropriate shops for the assembly of nuclear boilers for the aircraft carrier will be necessary.... The funding entered in the 1981 budget is intended for this construction work. At the same time the Foch will be progressively modernized and its successor put on the ways later on. The date has not been decided. In establishing the specifications for its construction the experience gained by the Brest naval shipyard in building the first one will be taken into account."

Bringing up the subject of the "weapon with low side effects," improperly called the "neutron bomb," the minister stressed the following points: "We have at least 2 or 3 years before we must decide for it or against it... Studies were begun in the end of 1976....Construction of the weapon will be within our technical capability in the near term.... At this time the only decision which has been made is to continue the studies.... The concept for employment of our nuclear forces has not changed.... The main point is to know that a decision to produce the weapon may be made about 1982 or 1983 in the configurations in which it is now known, or a little later if other techniques are sought. In the case of an affirmative decision the weapon will be only one of the possible elements of our atomic forces, an effective deterrent element in a defensive perspective."

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THEATER NUCLEAR FORCES

FRANCE

MAINTENANCE OF STRATEGIC NUCLEAR AIR FORCE URGED

Paris AIR & COSMOS in French 8 Nov 80 p 27

[Text] During debate in the National Assembly on the defense budget draft for 1981 Deputy Jean-Pierre Bechter ardently declared himself in favor of maintaining, in the years 1985-1990 and beyond, a strategic air arm.

Challenging the two objections most often stated to this third arm—low penetration capability and inadequate survival—he devoted himself to show the importance of such a force as an indispensable complement to missile launching submarines and ground—ground missiles, stationary today, but mobile tomorrow. In Bechter's opinion, to consider two components, one on the ground, the other submarine based sufficient to guarantee credibility of French deterrence while the Soviets and the Americans, in contrast, are providing themselves with a fourth strategic component based upon satellites and orbiting stations, would be a backward step. "We have no knowledge of any in-depth studies from which such a conclusion may be drawn. Neither do we know of any studies which decisively show inadequate capability of survival or penetration of a strategic air arm for 1990 and beyond."

The minister replied substantially: "We are only at the study phase. These studies, it is true, are more directed toward the mobile ground-ground components but the considerations under study exclude no possibility; in particular, the capability for survival and penetration of the piloted component are under consideration. For the time being the configurations of the Mirage IV aircraft—and which will be enhanced with the ASMP missile—give that component credibility. In 1982 our ideas will be much more precise. Choices will have been made."

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**ENERGY ECONOMICS** 

ITALY

INDUSTRY MINISTER INTERVIEWED ON NEW ENERGY PLAN

Turin LA STAMPA in Italian 16 Nov 80 pp 1, 2

[Interview with Industry Minister Antonio Bisaglia by Mario Pirani]

[Text] Rome—On Wednesday the Council of Ministers is to approve the energy plan. It is a thick volume of approximately 400 pages, subdivided into two periods, from now to 1990, with particular attention to the next 3 years, and from 1990 to 2000 (this second part is, however, still very vague). Underlying the plan is the aim of reducing within 10 years our dependency on oil, which today accounts for approximately 70 percent of Italian consumption, to less than 50 percent.

Industry Minister Antonio Bisaglia is the author of the plan and it is to him that we turn, reminding him that the plan has been talked about for years without anything coming of it.

[Question] Are you not afraid that once again things will fall fack into an nth proof of a purely paper whim?

[Answer] That is true. They have been talking about this plan for years and another plan, though not so elaborate as the present one, was even approved in December 1977. Among other things, it provided for the creation of six nuclear power plants with a capacity of 2,000 megawatts each. Well, nothing was done and they did not even succeed in getting the Montaldo di Castro plant started, which was not only the first in the program, but had been already decided upon at the end of 1974.

[Question] And, according to you, the government does not enter into this at all?

[Answer] The government has been incapable of creating the consensus which is necessary to put an energy policy into practice. Furthermore, a negative public opinion has crystalized, not because it has full knowledge of the danger of nuclear energy, as much as because this fear had been instilled in it and had influenced local government bodies. Do you know how it is in Italy? If you want to ruin a product, all you have to do is get a rumor started that it has a bad effect on virility. The antinuclear campaign has had the same emotional basis. In the new plan, however, a heavy emphasis is being placed on coal.

[Question] And so this time you think you can do it?

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[Answer] Every year of delay will cost 240 billion per plant. Overall, the plan provides for substantial political and financial commitments: 16,500 billion over the first 3 years, compared, however, to an oil bill of 81,000 billion. During the period 1984-1990, other investments of 47,000 billion are contemplated. It must be clear that not reaching the proposed goals will result inevitably in an increase in oil consumption and, therefore, the failure of the fundamental objective. Given this, I want to emphasize that the plan does not offer a magical solution: it is a complex of hypotheses submitted to Parliament which should, then, be translated into administrative and legislative decisions.

[Question] In the final analysis, a lot depends on Parliament?

[Answer] Certainly. Moreover, there are now already bills on the subject before the Senate. A law concerning coal power plants has been approved but at this point the five regions involved have not taken steps to make the choices of their competency.

[Question] The sore spot remains that of the locations, isn't that so?

[Answer] Precisely for this reason we have taken steps to transmit to the Senate a law, which we hope will be approved quickly, assuring the participation of the local authorities; it guarantees, however, that the government can safeguard the national interest.

[Question] In spite of all this, you seem to be more optimistic than in the past about the plan's prospects. Where does this conviction come from?

[Answer] From two facts. In the first place, the link between our economic-monetary situation and dependency on imported oil appears very clear by now to everyone. In 1979, the outlay was 15,000 billion and, as I have said, it is anticipated that over the 3-year period 1981-83, it will exceed 80,000 billion provided that the prices do not receive new stimuli. If we do not reach our objective, our industry is destined to lose its competitiveness, not only in the case of Japan, but also with respect to the industrial countries of the East and of the West, which are committed to a nuclear and coal policy. The kilowatt-hour produced by oil costs actually 47.42 lire, by coal 26.67 and by nuclear energy 20.76. Anyone who is concerned about the competitiveness of Italian industry cannot fail to take this into account. It does not seem to me proper that affirming these things, just as providing for emergency plans, which are absolutely necessary given the political instability of the oil sources--it is enough to think of the consequence of a prolonging of the conflict between Iraq and Iran -- should be termed terrorism, as some have done. If a blockade of the oil supplies created a serious crisis for the West, for Italy it would take on the character of a real economic catastrophe. These are hypotheses which a responsible government must consider unless it wants to choose for Italy a civilization by candlelight.

[Question] You spoke of a second element which makes you optimistic about the approval of the plan. To what were you referring?

[Answer] To the fact that on the fundamental choices there is a basic agreement between the government forces and the PCI, which should allow them to go forward quickly.

[Question] Could not the rapprochement between the radicals, who are decidedly antinuclear and the socialists lead, on the contrary, to a subsequent slowing up?

[Answer] Certainly within the PSI there is a faction sympathetic to the radicals' reservations, but we must also recall that the party of Craxi has accepted loyally the nuclear and coal choice contained in Fontani's presentation speech to the Chamber.

[Question] Does not the emphasis which, finally, you have decided to place on the energy questions contrast with the fact that, instead of concentrating the ENI National Hydrocarbons Agency] on these activities, you have been burdening the state apparatus with extraneous tasks, like the bail-out of the SIR and Liquichimica?

[Answer] We could not abandon the chemical industry to its fate and we have chosen this medium ground between the completely public and the completely private.

It is certian, however, that we need to relieve the ENI of sectors which do not belong to it, like textiles or newspapers.

[Question] In the plan, it is also stated that we must leave more room for the large oil companies and offer shares of the market to companies linked with the producing countries. The previously supported necessity of assuring the state apparatus 40 percent of the supplies is also rejected. Is there not a retreat here from the public commitment?

[Answer] The ENI must be the guarantor of the reserves and expand its activities, among other things, to coal.

[Question] On the subject of coal energy, the plan provides for the tripling of consumption within 10 years, increasing from 5 to 40 million tons. All this implies enormous investments, without taking into account that coal, besides costing more than nuclear energy, is much more polluting than the latter. Do not the consequences of this option seem excessive to you?

[Answer] All this is true and it follows that we need to increase even more the nuclear option, but it does not seem to me that with the state of affairs it is a likely prospect.

[Question] Who will actually put this energy plan into practice, once the necessary laws are approved?

[Answer] There are three possibilities: strengthening within the scope of the Ministry of Industry the current management of energy sources, creating an ad hoc agency, deciding on creating a Ministry of Energy. The agency, on the other hand, would find itself facing the rivalry between the ENI and the ENEL [National Electric Power Agency] which I, in part, helped reduce through an agreement which will be signed on 29 November in which the ENEL pledges to buy all the coal produced by the ENI, reserving the remaining share for the free market (the ENI, for its part, agrees to be the sole supplier, gaining the eventual difference). As to the Ministry of Energy, it would displace the jurisdiction of the ministry of state-owned companies. However, I am for a firm decision, in one direction or another, whatever

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it may be. The important thing is not to have everything in the air, otherwise even this plan will be translated into a book of dreams and it will certianly not be by abolishing automobile traffic on Sundays or imposing it on alternate days that we will resolve the energy crisis.

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COUNTRY SECTION

BELGIUM

MARTENS IV GOVERNMENT'S SOCIAL PROGRAM CALLED NOT SERIOUS

Brussels POURQUOI PAS? in French 30 Oct 80 pp 12-13

[Article by Jacques Schepmans: "The Program? What Program?"]

[Text] Who could pretend hereafter that Mr Martens overlooks even the very slighest problem. Among the 70 pages in the government accord, did he not after all provide for 20 lines to defend the Cos lettuce growers? That is the kind of little detail that you can recognize a real leader by! Mr Martens, in his fourth cabinet, will certainly also be forgiven if his government program almost in its entirety reveals the most complete vacuity.

We would like to laugh but there is every reason to believe that we will hardly have the time to do so. The budget disaster, which we are discussing elsewhere, is so tremendous that nothing else matters for the moment.

Now, we could hardly be any more reassured since, parallel to the financial debacle, the economic program of the Fourth Martens Cabinet is nothing but a long litany of pious wishes. This declaration is not even an exercise in looking ahead; it looks more like an inventory prior to bankruptcy. Let us therefore look at what, without laughter, we might call the "strong points" in the government statement.

First of all we have this famous social coordination which is going to be geared toward moderation in incomes. We have already revealed the rather odd reticence on the part of the social partners, thus rendering this "National Conference on Labor" increasingly problematical. As for the moderation of incomes, if the operation is to be successful, how could the administration impose a wage freeze on the labor unions except by means of new fiscal provisions, by means of mandatory loans to be repaid in the currency of Sainte-Farce or by putting up various obstacles?

In declaring that "The administration will not hesitate to assume its responsibilities in order to take the necessary recovery measures," Mr Martens only manages to get a sad smile out of us. Whom is he going to make believe that his administration's socialist wing could effectively oppose the ill will of the labor unions on that subject?

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This brings us to social security. Instead of taking the indispensable and immediate steps so as to restore the financial situation in the pension area, in health insurance and unemployment benefits, the administration is decreeing new measures to help the most disadvantaged. Everybody can only rejoice over these good provisions but, once again, where are they are going to find the necessary money? Parallel to that, Mr Martens has made practically no provision (would he dare, anyway?) in order effectively to stop the many abuses which increasingly wipe out employment benefits and social security. We also find that nothing is being done in order officially to establish the necessary statute for immigrant workers; by protecting them, this statute would also make it possible to put an end to a series of scandalous abuses which are exasperating public opinion. Certainly, one will not contribute to disarming this bomb by drowning the fish or by benefiting from the sound reaction of public sensitivity against racism.

Now we come to aid to the PME [Small and Medium-Size Businesses] and the enterprises. With a lucidity that could surprise us, Martens IV finally understood that the future of employment involves the PME. So, certain provisions have been made on this subject. But can one really consider them meaningful and effective?

Where are they going to find the 3 billions necessary to implement these new provisions? Besides, 1.5 billion should have put into the Humblet Fund provided for by the law of 16 May 1976—but does that sum not exist only for purposes of listing in the balance sheet?

As for the other 1.5 billion, it should be recovered due to the restoration of the ONSS [National Office of Social Security]. Having made this point, the government declaration in this field contains three positive points: (1) The possibility for the enterprises to create bonuses exempt from the 5-percent competition tax on the taxable profit; (2) Preferential tax treatment for spending by enterprises on scientific research; (3) Encouragement of risk capital formation. Now, the doomsayers feel, on this subject, that, if we had not stuck to the calamitous previous real estate deduction, Belgium would not be at this point of exhaustion in the area of investments and risk capital. But nobody would ever have the courage to exorcise this calamitous doctrinaire phantom.

Possible extension of school attendance. This measure would involve at least an additional 10 billions in expenditures. Here again, where are they going to find the money in this disastrous budget where, let us say it again, no real recovery and restoration are provided?

The community aspects. Everybody, it seems, will be invited to discuss the future of Brussels. Does Mr Martens really believe that the CVP [Social Christian Party] is today determined to prove itself to be more comprehensive than yesterday, with a Chabert put in Institutional Reform to watch over the hen house? As for the collaboration of the FDF [Francophone Democratic Front], we may be forgiven if we just scratch our chins. Thus rudderless, the Spaakerette party imagines that it could survive only by overemphasizing the linguistic aspect. In that case, well...

National defense. It seems that, regarding the missiles, we will have to stick to the government declaration of 19 September. So be it! Alas! Mr Van Miert

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obviously interprets this text in a manner different from VDB [Flemish Democratic League] or Foreign Affairs Minister Nothomb. Now, from next month onward, NATO has the intention of getting us going again on that subject in a very specific fashion. Who, in the end, will turn out to have been right in this rather odd exegesis of texts? Mr Van Miert? It remains to be seen.

Some Party!

So here we have the proof that the program of the Fourth Martens Cabinet is characterized above all by its lack of a serious approach but also by some rather odd mirages. Does it not after all—under the pretext of aid to construction—again talk about that right of preemption which gave the state a real right of dispossession in dealing with land owners? Is this not a question once again of that Public Bank which, in the memory of the SNI [National Investment Company?], the SRI [Regional Investment Company], and other public and polticized initiatives of this kind really does not tell us anything worthwhile?

Will the amendment of the law on lease contracts not essentially serve to do away with the owners as such?

And what should we think about that modification of the supervision of the electric power companies which, as we proved here the other week, will once again even more and uniquely penalize the user, that is to say, you and me?

Is therefore the satisfaction of some doctrinaire and technocratic obsessions worth this kind of disbursement?

Mr Martens was thus right in concluding his government declaration as follows: "We will move fast and resolutely!"

Toward catastrophe.

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COUNTRY SECTION

BELGTUM

NEW GOVERNMENT MEMBERS PORTRAYED, ASSESSED

Brussels POURQUOI PAS? in French 30 Oct 80 pp 14, 15

[Article by J.S.: "Wilfried's Gadgets"]

[Text] The Martens cabinets keep following each other and, alas! they resemble each other but in spite of everything one must pay homage to this hardy head of government. Each time he discovers a gadget which, when he least expects it, will make it possible to divert attention from the mediocrity that is all around us. Once again, it will be the women who will wind up on the other side of the coin. Once again he will figure out subtle internal structures which, in a few weeks, will precipitate paralysis. This time the Fourth Martens Cabinet, as in the case of the Fourth Republic—wanted to accentuate youth, with the old team entirely sidelined. This is somewhat like the dreamers who want to sell their Camelot, saying: "You have something against young people?"

Here, then, is everything that Mr Martens has found. The average age of his disciples is 47. What is that supposed to mean? As if a young imbecile is better than an old one! Besides, the latter has some experience which perhaps will prevent him from making the irreparable mistake.

But, well, if the lovable Wilfried thinks that it is going to work, let him try it.

In the meantime, in setting up his nice team, he seems already to have violated the joyful regional and community provisions which were adopted by a vote in the month of August, thus permitted the FDF [Francophone Democratic Front], which has not much going for it anyway, to get everybody to talk about it. If Mr Martens gets into trouble in the community sector, then there may be fireworks.

Nevertheless, he deserves well of Mother Flanders in spite of everything. When it comes to the distribution of areas of influence, the French-speaking groups and especially the socialists indeed look funny.

Need we go through the whole list of economic affairs (steel industry), public works (Zeebrugge), agriculture (the Boerenbond [Farmers' Association]), social welfare, public health (Caritas Catholica), jobs and labor, post office, telegraph and telephone, finances, national defense, and cooperation in development?

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With the exception of Middle Classes, Communications, and Foreign Trade, the Francophones only will have prestige jobs such as foreign affairs or jobs that create trouble, such as Civil Service or Pensions, but also everything concerning the maintenance of order. Mr Moureaux, the first minister of justice not to be a jurist, after Fernand Cocq in 1932, and the happy Mathot with Interior—will they have the courage to implement that policy which was decided upon and which is so necessary in these troubled times. During this time we will see the continuation of the Flemingization of national defense, of the post office, telegraph and telephone service, and of employment and labor as well as cooperation in development. You, the heirs of Vondel can rejoice: There are nominations in the air. Having said this, we would like to temper the pleasure of the new ministry appointees, be they young Eliakim or experts in the eternal return. For once, we will be full of indulgence in our portraits. Let us hope that this Fourth Martens Cabinet will last.

# Six Indulgent Ministerial Portraits

Philippe Maystadt, 32, PSC [Social Christian Party] minister of civil service and science policy. He looks sharp, he is a good father and husband, the kind all mothers-in-law keep dreaming about. Discreet, austere, he drinks only water, is very reserved and even timid to tell the truth and quickly discourages any antipathies. But let no one be mistaken about him. Sharp, malicious, ambitious, he will use any means, especially his angelic physique. He will go very far, as soon as he has killed the father in the person of Alfred Califice. There are by the way not many obstacles on his road before becoming the number one man among the ministry candidates in the PSC.

Philippe Busquin, 39, socialist minister of national education. A dynamic and efficient young cadre, this brilliant scientist abundantly demonstrated his calculating abilities. A champion in the political slalom, he magnificently manuvered to remain the only possible ministry candidate for the Federation of Charleroi, thus pulling way ahead of his little comrades. This time, he has his foot in the stirrup and good luck to those who would some day like to ambush him. Having said, this successful fellow is also charming, courteous, and quite highminded, something which is rare among the socialists. Besides, he reportedly has a sense of humor.

Melchior Wathelet, 31, PCS secretary of state for the Walloon region. In spite of the fact that he bears the first name of one of the Magi, it is he who seems to be getting presents in his crib. He pretends to be the model for Philippe Maystadt but in fact he is nothing but his carbon copy. Son of a local big-shot, he is very well established in this corner of Verviers where respectability is so much in fashion. Austere, not to say sinister, he succeeded--perhaps without knowing it--in getting everybody to interpret his silence and his inability to have fun as a sign of great depth of spirit. Nobody undoubtedly imagined that he might possibly have nothing at all to say in the first place.

Frank Swaelen, 50, minister of national defense. A machine man, clerical, devoted, fanatical, without any imagination although endowed with a sense of humor that sometimes has surprising aspects for the uninitiated. He patiently waited for his turn on the list and now feels that he has been fairly recompensed. Some centuries

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ago, this elected representative from Antwerp, would gladly have run the Inquisition against the evil spirits. But those happy times are over, unfortunately, and he is satisfied with playing the eternal game of the school war. Is this the bellicose spirit who is going to be appointed to national defense?

Lydia de Pauw, 51, but she really does not look it. This fugitive secretary of state, as everybody has already forgotten, looks like a debutante. A feminist, of Flemish background, stubborn, she is a kind of Gisele Halimi of Mother Flanders. Quite wrongly, because she, at least, did not look down upon the others, nor did she have any pretense. A brilliant university graduate, amusing and very feminine in spite of everything, she puts lots of water in her red wine, even though she sometimes fancies herself side by side with Groucho Marx. She speaks excellent French, which should cause some complex among her French-speaking colleagues.

Daniel Coens, 42, CVP [Social Christian Party] minister of cooperation in development. Self-effacing, somewhat underhanded and a real hard worker in a research office, this excellent young chap will never disappoint his constituents. An obscure militant in the Christian Worker Movement, he will perservere in the Flemingization of Cooperation with the same obstinancy with which he pursued his impecunious career. His self-effacing attitude, his skimpy outfits, and his sickly-looking face will help him make it appear as though he were doing something. And so, after the brilliant style of paradoxes, with Marc Eyskens in his bullfighter's outfit, we will have Daniel Coens, at the head of Cooperation, the minister who is just about as colorful as that wall over there.

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COUNTRY SECTION

FRANCE

MITTERRAND'S RISKY CANDIDACY: POLLS, PCF, ROCARD OBSTACLES

Paris L'EXPRESS in French 15-21 Nov 80 pp 101-102

[Article by Robert Schneider: "Mitterrand: Why Again?"]

[Text] "He is running a considerable risk." "For him, the acid test is about to begin." "He is taking on a fearful responsibility." These comments heard in the halls of the National Assembly after the 8 September announcement of Francois Mitterrand's candidacy were not those of Rocard's embittered followers. They were the comments of the PS [Socialist Party] leader's friends. Those who think first and foremost of him. They are worried. This candidacy, his third in 15 years, is a hazardous gamble.

Others of the PS first secretary's colleagues, heartened by the elimination of Michel Rocard, are less pessimistic. If the latter are to be believed, Mitterrand will bounce back once again. And he will face a depreciated Giscard, with a real chance of winning. This is the official line, which no one, however, seems to believe. Of genuine optimism, there is none. Of enthusiasm, there is even less. Rather, there is an acute awareness of a difficult situation. It is as if Rocard's abrupt withdrawal, in keeping with his Metz pledge not to challenge the first secretary, has suddenly thrown light on a fact that had been forgotten in the heat of fratricidal rivalries: Against Giscard, already a winner in 1974 and now the incumbent with the formidable leverage of the national apparatus at his disposal, and against Georges Marchais and the PCF [French Communist Party] machine, Mitterrand is ill-armed.

In 1965 and 1974, riding the crest of a popularity wave, he carried the banner of hope of the entire left as its sole candidate. Today, his only effective support is that of a majority of his own party alone.

Mitterrand is not unaware of the obstacles he faces. The first and perhaps most worrisome is the fallen image of himself he sees mirrored in the polls over the past 3 years. In his book "Here and Now," he accuses this mirror of warping and of being warped: "Polls generally favor those who control them. By this I mean those who pay for them." Hear! Hear! This antiquated man speaking in this outdated manner! Can it actually be he? Come, now! This is precisely the light in which the French people now see him. And he knows it. With this as a handicap from the start, how can he possibly cut a figure in as personalized an election as the presidential one?

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The PS leader gives his own explanation of his drop in popularity. He believes it is linked, as if mechanically, to the disunity of the left. "When all goes well in the Union, I do well. When it does not, I do not." If what he says is true, his hope of regaining the top is slim. The Union will go from bad to worse; Marchais will see to that.

The second obstacle is the PCF. It will be his most implacabale foe. The day after the announcement of Mitterrand's candidacy, L'HUMANITE-DIMANCHE set the keynote by commenting it as a confirmation of the PS's choice of a tack to the right. How then can the infinite patience Mr Mitterrand displays when he utters his incantations to the Union of the Left fail to be perceived by public opinion as being, at best, an astute tactic, and, at worst, a blind.

The third obstacle is named Rocard. The curt manner in which the Yvelines candidate withdrew from the race on 8 November makes it clear that this obstacle has not been entirely removed: "Today, as tomorrow, I am at the service of the socialists and of the French people, in any capacity they may accord me." Rocard has not given up. He has posited himself as the alternative. Mitterand knows that his rival was the hope of many militants and of a large sector of socialist voters and sympathizers. The former are disappointed and bitter. How can he avoid appearing in their eyes as the one who turned aside the socialist candidate with the best chances of beating Giscard? How can the silent battle that has divided the PS for almost 3 years fail to leave its scars on the socialist electorate?

Add to these obstacles the economic crisis and the international tensions that are driving the voters of all the Western democracies toward more conservative choices, the de facto collusion between Giscard and Marchais, the deep disillusionment among the voters of the left, the probable presence—which is likely to become easier—of marginal candidates who can be expected to take votes away from the PS...

Why then has Mitterrand chosen to run, having only recently declared again: "I have never had either the desire or the intention of being a candidate."? The fact is that the first secretary has decided irrevocably to remain as head of the party at least until the 1983 legislative elections, so as to maintain the unity of the party and its leftist orientation. For him, it has never been a question of accepting Rocard's amiable invitation to become the honorary chairman of a party he himself had remolded in 1971. Did he actually think that to let it be understood—as he did—that he would not run was the best way of continuing his hold after the presidential elections? Was he seeking to draw Rocard to the point of declaring his candidacy in order to oppose him forthwith? Be that as it may, the tone and determination evident in his rival's bid, launched at Conflans—Sainte—Honorine on 19 October, left no question in Mitterrand's mind that Rocard's candidacy would spell the end of his own reign of the party after 1981. His better choice then was to take the risk, big as it is, of a third candidacy.

Two further compelling reasons were behind his decision to run. The first was political. In the first secretary's view, Rocard personifies the threat of abandonment of the Union of the Left. This strategy, which Mitterrand claims to have fathered, involved two gambles: the growth of the PS and the democratization of the PCF. Only the first has been won. But Mitterrand, who does not give up easily, still hopes to win the second, by forcing the PCF leaders to return to

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the Union or by cutting into their electorate in the first ballot. But is this not contradictory? The more votes the PCF loses, the more exacerbated will become its differences with the PS and the more it will be tempted by the ghetto.

Mitterrand's second reason is more personal: He is pursuing a dialog with history. After all, says he, "Jaures never governed" and "Blum governed just once." Yet their contributions to socialism are significant. By fighting the right again and maintaining anchorage in the left wing of the PS, he hopes to figure next to them in socialism's gallery of "greats."

Rocard: A Brief Desert Crossing?

Must we conclude that Mitterrand's candidacy is more for show than to win? His choice of Carmaux, Jaures's hometown, for his first speech as a candidate shows that he considers the battle of the first ballot against the PCF the crucial one. For the PS's future as well as his own. If he widens the gap between him and Marchais, he will lead his party into the legislative elections that will follow. He will then be able to designate his own successor. If he is beaten or closed in on by the PCF candidate, he will be immediately taken to task by his own party, and Rocard, after a brief desert crossing, will gain control of the PS.

The logic of this battle of the first ballot against the PCF should impel Mitterrand to conduct an active, left-leaning campaign along the main lines of the 1978 Common Platform. What better way would there be to show that he, Mitterrand, has not changed, that he has not betrayed the left, and that Marchais bears the sole responsibility for the split between the PCF and the PS? In short, the PS leader's first priority will be to gain communist votes, even at the risk of losing some center-left votes. And even though, once the PS's supremacy over the PCF will have been established on the first ballot, he will, at the second ballot, have to find a way to reassure the moderates and the Gaullists disappointed by Giscard, by switching themes and musical keys.

Should, moreover, national and international events between now and the presidential elections destabilize Giscard, Mitterrand's lengthy experience and his determination not to give up, seen today as handicaps, could then become trump cards.

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COUNTRY SECTION

FRANCE

SUMMARY OF PAST YEAR'S POLLS ON MAJOR POLITICAL FIGURES

Paris POUVOIRS in French No 15, 1980 pp 153-163

[Article by Jean-Luc Parodi "Chronicle of Public Opinion Profile of the Year September 1979-August 1980]

[Text] As in the case of last year's annual evaluation (1) of public opinion in France, the only objective of this second evaluation is to recall what has been from the viewpoint of polls, the political year of September 1979 to August 1980, its tempo and its specific character. For this period, which saw no elections for the first time is 5 years (2), but did have preelectoral polls (3), we observe, from the great variety of public surveys, the return of the President of the Republic to an uncertain status which opens the fourth phase of his 7-year term of office, maintenance of the Prime Minister (in spite of the transient political effects of his hospitalization) in a prevailing status of unpopularity which distinguishes him, the continuation of general weakening of the scores of the political parties, the all-time records of unpopularity of the Communist Party and the Rally for the People's Republic and of their leaders since the creation of polls permitting their measurement, the confirmed superiority of Michel Rocard in the Socialist Party and the general stability of the centrist hierarchy.

From among the profusion (some 220 polls and 2800 questions) and the variety of surveys conducted and published during this period, ranging from infidelity (4) to psychoanalysis (5) and including the most beautiful song of the century (6) as well as superstition (7), we can distinguish several specific outstanding subjects such as the economic crisis (8), the consequences of Russian intervention in Afghanistan from the viewpoint of foreign policy (9) or the attitude with regard to the Olympic games (10) as well as that of the communist party (11) (whose "impossible biography" of its leader was also in the forefront of public opinion (12)) and the political

The assessment made by the French Public Opinion Institute of satisfaction with the President of the Republic (see graph 1) indicates stabilization at a mediocre level (14) following the September 1979 crisis (a drop of 8 points in the number of satisfied individuals and an increase of 4 points in the number of dissatisfied people) which brought Valerie Giscard d'Estaing to a negative balance for the first time in 27 months. Reference to the general curve for the septennat (graph 2) seems to indicate that after the steady level of the first 2 years, the drop from September 1976 to July 1977, the constant rise during the prelegislative period and maintenance of this assessment at a high level following the victory, a fourth phase

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of uncertain equilibrium between satisfaction and dissatisfaction (15) exists since September 1979. The index for July 1980 ( +4) is the worst one for the beginning of the summer season during the president's 7-year term to date. Economic difficulties and dissension within the majority essentially explain the beginning of this new period of the septennat. In general, judgment of the man is more favorable than that of his policy and the latter is more negative in the economic and social areas.

The French Public Opinion Institute's assessment of satisfaction with the Prime Minister (graph 3) confirms both this profile and this level. The September crisis (decrease of 6 points for satisfaction, increase of 8 points for dissatisfaction) which permitted Raymond Barre to establish the absolute record for unpopularity of a prime minister under the fifth republic, with an index of minus 31, is followed beyond the low point of November by a very slight recovery (17). With a figure of 31.9 for average annual satisfaction for the period considered, as compared with 34.9 for 1978-1979, 41.4 for 1977-1978 and 33.1 for 1976-1977, Raymond Barre increases even more the majority of unsatisfied voters for which he is responsible and naturally establishes the record for duration of this type of situation, namely, 26 consecutive months of a nagative assessment which probably constitutes an international record. The changes in this assessment, the unsteadiness in the latter at the end of the year, the degree of unpopularity which it reveals and the increasing difference in his popularity with that of the president pose several problems. The first one requires few comments: the spectacular and unprecedented rise in voters satisfied with the prime minister from 28 percent to 41 percent in a single month (from October to November) was simply the result of a combination of three separate phenomena, namely, an almost automatic increase after the record lows of September and October. an upward movement favored by the mobilization of opinion (only 9 percent of undecided voters compared with 17 percent for the previous month and 15 percent the following month) and above all the effect produced by hospitalization of the prime minister, making it more difficult psychologically for the voter to furnish a reply of "unsatisfactory." The drop of 6 points the very next month and the fact that the poll conducted by the French Opinion Polling Company with a somewhat greater lag after the hospitalization (18) only recorded a rise of 5 points, which indicates clearly that any such increase in the popularity vote was due purely to sympathy generated by the hospitalization and bore no relation at all to the political situation (19).

This installation, unprecedented under the Fifth Republic (20), of a prime minister in a classification of major discontent has proved to be so astonishing that the well-disposed people close to Raymond Barre have interpreted it to be the automatic result of a real manipulation of opinion by the press and the polling institutes (21). In addition to the surprising misappreciation of the organization and mechanism of public opinion revealed by this analysis, one is thunderstruck by the silence that it attaches with respect to the only instruments which permit following the appearance of the phenomenon, of tracing its various stages and thereby deriving the outlines of an explanation, namely, the monthly assessments of satisfaction (French Public Opinion Institute) or of confidence (French Opinion Polling Company) with regard to the prime minister, a silence which after all is hardly innocent since examination of these barometers of opinion reveals that the overwhelming unpopularity of Raymond Barre predates the surveys which are the subject of this analysis (22).

Truthfully, the problem has been incorrectly posed. The general parallelism of the curves for the President of the Republic and the Prime Minister and the usual difference between their satisfaction scores under the Fifth Republic consequently makes it highly probable that the president's popularity should oscillate around a mean value of 50 percent while that of the prime minister should vary about a value

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of 40 percent and yield a negative balance. Therefore, the real question is to understand why this difference is higher for Raymond Barre than it is for his predecessors (23). Probably this is due to the effect of identification, for better or for worse, of the prime minister with the economic and social policy of the government which is known to constitute the least appreciated of the policies exercised by the executive branch of the government (24). This is undeniably a success for the present President of the Republic, who was in charge of the Ministry of the Economy for such a long period and who, once installed in power and in a period of crisis, induced the public to forget the factor which had contributed so heavily in a time of prosperity to bringing him the presidency.

In general, the four principal political parties have seen their images continue to deteriorate, which has been going on for several years (25). Each of thse parties has reached its lowest score since the creation of the French Opinion Polling Company index at the end of 1972. The indices recently obtained were as follows: Socialist Party: +7 (quarterly average) for the fourth quarter of 1979. French Democratic Union: -9 for the fourth quarter of 1979 and the second quarter of 1980. Rally for the People's Republic: -23.5 for the third quarter of 1979. Communist Party: -42 for the first quarter of 1980. We will discuss each of these separately below.

At the far left of the political spectrum, the scores obtained by the Communist Party and its leader, G. Marchais, in the French Opinion Polling Company polls (see graph 4) were characterized in 1979-1980 by the collapse provoked in their traditional stability due to the position taken by G. Marchais with regard to the Afghanistan invasion by the Soviet Union. The Communist Party owes its usual stability to its peripheral position which renders it organizationally very weak among the right wing electorates (it can hardly fail to lose in this area), very strong, of course, within its own electorate and consequently dependent principally on the changes in attitude of the socialist voters and therefore on the condition of relations between the Communist and Socialist Parties. Thus, the curve for the Communist Party follows the vicissitudes of the leftist union. The results of the surveys, which were already low at the beginning of 1980 (27 percent entertained a good opinion of the Communist Party while 24 percent wished its leader, G. Marchais, good luck in the future) due to the poor condition of these relations, collapsed in February and descended to the lowest level ever reached in the history of these two polls: Only 18 percent had a good opinion of the Communist Party and a mere 17 percent wished G. Marchais a successful political future (26). Regaining its strength slowly but steadily during the succeeding months, the Communist Party nevertheless remains at one of the lowest levels in its history. These statistics coincide with the information available from the partial cantonal surveys of the first quarter of 1980 or from the results of another survey conducted by the French Opinion Poll Company in February 1980 (for a group of provincial newspapers) concerning "the image of the Communist Party as seen by the French people" which reveals its general setback in public opinion since a preceding poll taken in April 1979. The new data indicate the following: 51 percent (in contrast with 44 percent a year earlier) would not vote for the Communist Party in any case, 49 percent (a drop of 14 percent) were in favor of having communist ministers in the government, 21 percent (a decrease of 8 percent) favored a communist prime minister and 14 percent (a drop of 7 percent) were in favor of seeing a communist become president of the republic.

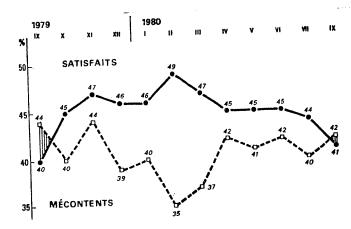
The evaluation of the Socialist Party hardly calls for lengthy comments (see graph 5). The curve for the party itself remained stable throughout the entire year at a medium level which is simultaneously the highest for all of the political parties

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during this period and the lowest in the history of the Socialist Party since 1972. We will not discuss the survey results with respect to the party leaders nor with regard to the spectacularly affirmed preeminence of Michel Rocard (28).

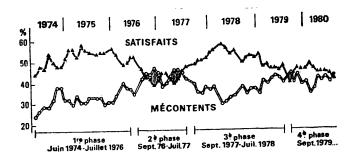
The evolution of the various varieties of centrism for 1979-1980 still shows the hierarchy indicated here last year (see graph 6). Curves are shown for the President of the Republic, Simone Veil, then the Prime Minister and the French Democratic Union and finally the titular president of the party, J. Lecanuet. The general parallelism of the curves remains the dominant characteristic and reproduces the periodic nature depicted above with regard to the results of the French Public Opinion Institute polls, namely, the September crisis, the upswing during the winter, and the return to a difficult situation in the spring. If the curves for Raymond Barre are not exact copies of those for the President of the Republic, it is simply because the two evaluations for December and January are biased in a similar fashion to those of the French Public Opinion Institute, although less so, by the psychological effects of hospitalization for the prime minister. The steady decline of the curve for good wishes for the future of Simone Veil is probably attributable to her disappearance from the French political scene. Nevertheless, she remains in the group of leading French politicians ranking just below Valery Giscard d'Estaing and Michel Rocard (29).

Finally, J. Chirac, who, just as he seems about to reclaim the leadership of his party, obtains his lowest score ever for the month of December (see graph 7) and drags down the Rally for the People's Republic with him. He then recovers a bit during the first half of 1980, probably due to his increasing retreat from the daily disputes of the majority and, for the first time since the end of 1977, reverses the usual positions of the party and leader. Consequently, in the case of the two rightest parties, the leaders outscored the parties themselves, by a large margin in the case of the French Democratic Union and by a small margin for the Rally for the People's Republic, whereas the opposite was true for the leftist parties. Here, the parties scored higher than their leaders, by a slight amount in the case of the Communist party and by a spectacularly large margin for the Socialist Party.



Graph 1. The popularity curve (IFOP) of the President of the Republic (September 1979 to September 1980). The drop of September 1979 and stabilization within an uncertain zone. Key: A. Sattents = satisfied. B. Mecontents = dissatisfied.

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Graph 2. The popularity curve (IFOP) of the President of the Republic since June 1974. The four phases of the 7-year term of office.

# Key:

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A. Satisfied

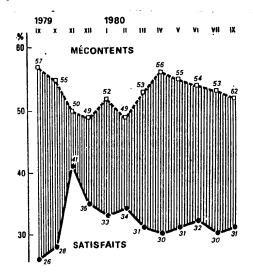
E. Third phase, September 1977 to July 1978

B. Dissatisfied

F. Fourth phase, from September 1979 to end

C. First phase, June 1974 to July 1976. of 7-year term of office.

D. Second phase, September 1976 to July 1977.



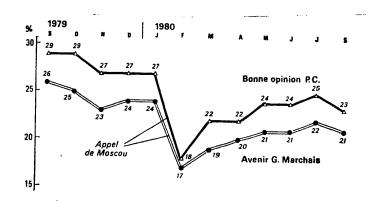
Graph 3. The popularity curve (French Public Opinion Institute) of the Prime Minister (September 1979 to September 1980). The absolute record of unpopularity, the psychological effects of hospitalization and the persistence of majority dissatisfaction.

# Key:

A. dissatisfied

B. satisfied

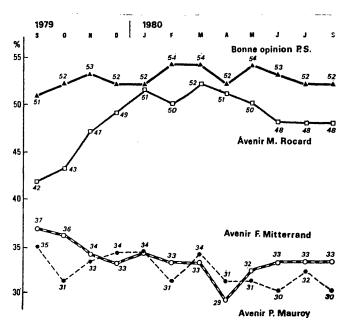
20



Graph 4. Changes in popularity of the Communist Party and its leader (SOFRES). Approval of entry of Russian forces into Afghanistan and the record set for disapproving votes.

# Key:

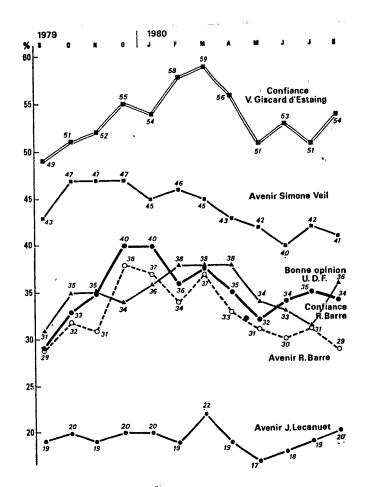
- A. Call issued by the Soviet government to lend support to its invasion of Afghanistan.
- B. Favorable opinion of the French Communist Party.
- C. Percentage of individuals polled who would like to have G. Marchais in office.



Graph 5. L'evolution du PS et de ses leaders (SOFRES)=Changes in popularity of the Socialist Party and its leaders (SOFRES). Accentuation du decalage entre M. Rocard et F. Mitterrand = Display of the difference in popularity of Michel Rocard and F. Mitterrand. Bonne opinion P.S. = Favorable opinion of the Socialist Party. Avenir M. Rocard=Percentage of individuals polled who would like to have Michel Rocard in office.

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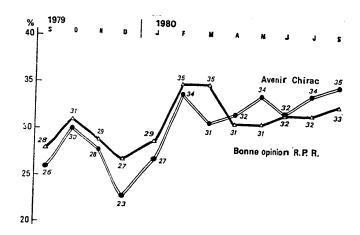
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Graph 6. Cahnges in popularity of centrism and its leaders (SOFRES). Maintenance of the hierarchy.

# Key:

- A. Confidence in Valery Giscard d'Estaing.
  B. Individuals who would like to have Simone Veil in office.
- C. Favorable opinion of the French Democratic Union
- D. Confidence in R. Barre
- E. Individuals who want R. Barre in office
- F. Individuals who want J. Lecanuet in office



Graph 7. Changes in popularity of the Rally for the People's Republic and its leader (poll conducted by French Opinion Polling Company). Records set for disapproving votes and reversal of the hierarchical order.

# Key:

A. Individuals who would like to have Chirac in office.

Bonne opinion R.P.R. = Favorable opinion of the Rally for the People's Republic.

# FOOTNOTES

- 1: Jean-Luc Parodi, "Annual History (September 1978 to August 1979)," POUVOIRS, number 11, pages 173 to 181.
- 2: With the exception of conciliation board elections: See "French Public Opinion Institute," L'EXPRESS, 17 November 1979, Public SA, L'USINE NOUVELLE, 29 November 1979. Also see "the French and their unions, French Opinion Polling Company," L'EXPANSION, 7 December 1979 and "French Public Opinion Institute," LA VIE, 6 December 1979.
- 3: The frequency of preelectoral polls has increased during the first half of 1980. Three French Public Opinion Institute polls conducted between 8 and 28 January 1980 (LE POINT, 2 February) between 31 March and 19 April, 1980 (LE POINT, 28 April) and between 28 May and 13 June (LE POINT, 23 June) respectively grant 16, 14 and 15 percent to G. Marchais, 18, 18 and 18 percent to F. Mitterrand, 40, 37 and 38 percent to Valery Giscard d'Estaing, 12, 15 and 14 percent to J. Chirac and 14, 16 and 15 percent to the other candidates while, under an identical hypothesis, Michel Rocard obtained 21, 22 and 20 percent of the votes. On the second round, Valery Giscard d'Estaing came out ahead under all of the hypotheses. He scored 60 to 40 percent, 61 to 39 percent and 60 to 40 percent against F. Mitterrand, 55 to 45 percent, 55 to 45 percent and 56 to 44 percent against Michel Rocard and 70 to 30 percent, 71 to 29 percent and 70 to 30 percent against G. Marchais. A poll conducted by the French Opinion Polling Company from 23 to 29 April 1980, the results of which were reported in the 8 May 1980 issue of SUD-OUEST, credited G. Marchais with 18 percent of the total vote, F. Mitterrand with 19 percent, Valery Giscard d'Estaing with 35 percent, J. Chirac with 15 percent and the rest of the candidates with 13 percent.

Under the same hypothesis, Michel Rocard obtained 25 percent. On the second round, Valery Giscard d'Estaing won over F. Mitterrand with 57 to 43 percent and obtained a tie of 50 percent with Michel Rocard. See also the six Public SA polls reported in Paris Match (25 January, 29 February, 4 April, 16 May, 20 June and 25 July 1980) which put a great deal of doubt on the surprising variations of the rate of "don't know" replies plus "abstentions." These were 22 percent (as compared with 37 percent in November), 29, 29, 26, 14 and 14 percent successively. For the preceding period, the reader is referred to the report entitled "While waiting for 1981: the hypothetical presidential elections" which appeared in issue number 12, pages 181 to 190 of POUVOIRS. It will be observed that a hypothesis of the anticipated legislative elections (poll conducted by French Opinion Polling Company and reported in the 14 January 1980 issue of NOUVEL OBSERVATEUR) granted the left wing 50 percent of the total vote on the first round (with 19 percent for the Communist Party, 5 percent for the PSU-Ex. G., 25.5 percent for the PS-MRG and 0.5 percent for miscellaneous left wing groups). The right wing obtained 46 percent of the total vote. This was divided as follows: 24 percent for the French Democratic Union, 19 percent for the Rally for the People's Republic and 3 percent for miscellaneous rightist groups. The remaining 4 percent was split between the Ecological Movement (3 percent) and small splinter groups (1 percent). However, once again the balance was reversed with regard to whom the voter wished to see win; 42 percent rooted for the present majority while only 39 percent backed the left wing and 19 percent voted "don't k. ow."

- 4: French Public Opinion Institute poll reported in the 29 January 1980 issue of ELLE.
- 5: "The French and Psychoanalysis," a report based on a French Opinion Polling Company survey which appeared in the 28 April 1980 issue of NOUVEL OBSERVATEUR.
- 6: The results of a survey conducted by the French Opinion Polling Company and broadcast on French T.V. network Antenna 2. The song "White Roses" won out by a margin over "The Sea," "The Ballad of Happy People" and "The Dead Leaves."
- 7: The survey on superstition was performed by the French Opinion Polling Company and reported in the 28 July 1980 issue of ELLE.
- 8: Several surveys were conducted with respect to the French economic crisis. Results of the Harris poll were published in L'EXPRESS of 1 September 1979. NOUVEL OBSERVATEUR covered a survey conducted by the French Opinion Polling Company in its issue of 3 September 1979. The 1 October 1979 issue of NOUVEL ECONOMISTE was also devoted in part to the French Opinion Polling Company Poll. An article on the French Public Opinion Institute poll appeared in the 3 January 1980 issue of LA VIE. Results of a French Opinion Polling Company survey appeared in LE POINT of 23 June 1980.
- 9: The French foreign policy with respect to intervention on the part of the Soviet Union in Afghanistan constituted the subject of several surveys. Results of the French Opinion Polling Company survey were printed in LE BERRY REPUBLICAIN of 12 February 1980 as well as in FIGARO-MAGAZINE of 15 March 1980. The reader is also referred to "Public SA" appearing in PARIS MATCH of 8 February, 2 May and 9 May 1980.
- 10: With respect to the French attitude towards the Moscow Olympic games, the French Public Opinion Institute polls were covered in LE POINT of 28 January 1980 and in

SPORT-TELE of 30 April 1980. The results of the Harris poll were dealt with in LE MATIN of 5 February 1980. LE FIGARO published the results of the French Opinion Polling Company survey in its 18 March 1980 issue. The article "Public SA" appeared in the 1 February 1980 issue of PARIS MATCH.

- 11: The public's attitude towards the Communist Party was measured in the following surveys. The results of the Harris poll were reported in the 24 January 1980 issue of LE MATIN. The French Opinion Polling Company conducted a survey on this subject from 22 to 27 February 1980 for "a group of provincial newspapers."
- 12: "The French judge Marchais," an article in L'EXPRESS of 5 April 1980, based on the Harris poll.
- 13: "The French people, politicians and the press," French Public Opinion Institute Poll, VSD, 10 November 1979; "The French people judge the political class," Harris poll, L'EXPRESS, 17 November 1979.
- 14: It should be recalled that the maximum level of satisfied individuals (59 percent) was reached in May 1975 and April 1978 and the maximum level of unsatisfied people (47 percent) in December 1976 while the highest index (+29) was obtained in April 1978 and the lowest index (-18) in December 1976.
- 15: The question dealing with evaluation of the President's performance ("Valery Giscard d'Estaing has been President of the Republic for 6 years. Would you consider that, on the average, his performance has been positive or negative?"), which was asked 6 times, confirms this periodization: April 1975: positive 56 percent, negative 29 percent; April 1976: positive 44 percent, negative 42 percent; May 1977: positive 41 percent, negative 42 percent; May 1978: positive 62 percent, negative 28 percent; April 1979: positive 49 percent, negative 38 percent; May 1980: positive 43 percent, negative 43 percent. French Opinion Polling Company survey, published in SUD-OUEST, 8 May 1980.
- 16: Harris poll, published in L'EXPRESS of 10 May 1980. The question asked was "Valery Giscard d'Estaing will soon have served as Preisdent of the Republic for 6 years. Would you say that, since this election, he has been a very good president, a fairly good president, a fairly poor president or a very poor president?" The results obtained: a very good president: 9 percent; a fairly good president: 56 percent; a fairly poor president: 19 percent; a very poor president: 7 percent. French Opinion Polling Company survey, published in SUD-OUEST of 8 May 1980. The following questions were asked: "Do you think that the performance of Valery Giscard d'Estaing has been positive or negative with respect to cooperation with the developing nations?" The net score obtained was + 31 percent (that is, 52 percent positive, 21 percent negative). Question: "Do you think that the performance of Valery Giscard d'Estaing has been positive or negative with regard to European construction?" Net score: + 29 percent (53 percent positive, 24 percent negative). Question: "Do you think that the performance of President Giscard d'Estaing has been positive or negative with respect to the search for peace in the Middle East?" Net score: + 19 percent (46 percent positive, 27 percent negative). Question: "Do you think that the performance of President Giscard d'Estaing has been positive or negative with regard to the French policy in Africa?" Net score: + 10 percent (39 percent positive, 29 percent negative). Question: "Do you think that the performance of Valery Giscard d'Estaing has been positive or negative with respect to the improvement of relations between the majority in the government and the opposition?" Net score:

- 24 percent (26 percent positive, 50 percent negative). Question: "Do you think that the performance of President Giscard d'Estaing has been positive or negative with regard to the reduction of social inequalities?" Net score: 29 percent (29 percent positive, 58 percent negative). Question: Do you think that the performance of Valery Giscard d'Estaing has been positive or negative with respect to the maintenance of purchasing power of salaried employees?" Net score: 51 percent (20 percent positive, 71 percent negative). Question: "Do you think that the performance of President Giscard d'Estaing has been positive or negative with respect to job stability?" Net score: 59 percent (15 percent positive, 74 percent negative).
- 17: It should be recalled that the maximum level of satisfied individuals (only 45 percent) was reached in February and April 1978 and the maximum level of dissatisfied individuals (58 percent!) in September 1978. Therefore, the highest index ( + 5) occurred in February 1977 and the lowest one (-31) in September 1979.
- 18: The prime minister was hospitalized from 18 to 27 October, the French Public Opinion Institute Poll was conducted from 6 to 13 November while the French Opinion Polling Company survey took place from 23 to 29 November.
- 19: Incidentially, according to a poll conducted by the French Public Opinion Institute and publicized in L'EXPRESS of 29 December 1979, 49 percent of the French people believe that Raymond Barre will be less popular in 1980 that he was in 1979, while only 23 percent believe the reverse.
- 20: Michel Debre had never failed to command a majority of French public opinion for more than 11 consecutive months.
- 21: See the two articles by Henri Mercillon entitled "A Point of view on the polls dealing with the "unpopularity" of Raymond Barre" appearing in LE MONDE on 27 and 28 November 1979.
- 22: Of the 4 polls conducted by the French Public Opinion Institute in 1976 dealing with the popularity of Raymond Barre, only one gave positive results for him. Of the twelve surveys made in 1977, only one showed a positive balance in his favor, while two others indicated that half of the French public was for Barre and half against him, the remaining 9 surveys being unfavorable.
- 23: The difference in popularity of Raymond Barre and that of the President of the Republic was 9.5 percent from September 1976 to August 1977, 12.6 percent from September 1977 to August 1978, 15.4 percent from September 1978 to August 1979 and 13.3 percent from September 1979 to August 1980, the last figure being slightly biased by the Prime Minister for the months of November and December (following his hospitalization).
- 24: See footnote 16. If we also consider that 40 percent of the French people believe that "The President of the Republic has surrendered a portion of his powers to the prime minister and to the government," as was indicated by a Harris poll whose results appeared in the 10 May 1980 issue of L'EXPRESS, we are in a better position to understand the consensus of opinion recorded in the Harris poll appearing in L'EXPRESS of 1 September 1979. The question asked was "Raymond Barre has already served three years as prime minister. Do you believe that he has succeeded or failed?"

Only 21 percent thought that he had succeeded while an overwhelming 62 percent considered that he had failed in his job. It will be noted that, as a general rule, this pessimistic assessment is not generally accompanied by a high degree of confidence with regard to the potential successors to the prime minister and that the personality of the prime minister is less vulnerable to adverse opinion than is his policy. This fact is borne out by a survey conducetd by the French Opinion Polling Company form 31 October to 7 November 1979 for a group of provincial newspapers. The results indicated that 9 percent of the individuals polled believed that Raymond Barre had been a very good prime minister; 49 percent thought that he had been a fairly good prime minister; 20 percent considered that he had been a fairly poor prime minister and 10 percent thought that he had been a very poor prime minister.

25: See "Public opinion with regard to the French political parties since 1972," POUVOIRS, issue number 10, pages 153 to 163.

26: The communist Party had never before rated less than 24 percent in popularity (polls of December 1978) and G. Marchais had never before achieved a score of less than 21 percent (polls conducted from September to December 1975). Their best ratings were attained during June and July 1974 when the Communist Party scored 41 percent and G. Marchais 34 percent. Results of other surveys dealing with the Communist Party will be found in footnotes 11 and 12.

27: Except for the Ecological Movement which owes its exceptionally high score (good opinion = 70 percent, poor opinion = 11 percent) to its isolation from the conventional party system. See the March 1980 issue of LE SAUVAGE for results of the survey conducted by the French Opinion Polling Company.

28: See POUVOIRS, issue number 13, pages 189 to 197.

29: See, for example, the 22 December 1979 issue of L'EXPRESS reporting on the results of the poll conducted by the French Public Opinion Institute. Question: "For each of the following political figures, state whether you have been pleasantly surprised or disappointed." The results were: Michel Rocard, net score: + 16 percent (that is, 40 percent positive, 24 percent negative); S. Veil, net score: + 10 percent (43 percent positive, 33 percent negative), Valery Giscard d'Estaing, net score: - 1 percent (40 percent positive, 41 percent negative); G. Marchais, net score: - 24 percent (21 percent positive, 45 percent negative); Raymond Barre, net score: - 28 percent (25 percent positive, 53 percent negative); J. Chirac, net score: - 33 percent (22 percent positive, 55 percent negative); F. Mitterrand, net score: - 34 percent (17 percent positive, 51 percent negative).

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COUNTRY SECTION

FRANCE

NEW BOOK DESCRIBES PCF'S INNER WORKINGS, HISTORY

Paris L'EXPRESS in French 22-28 Nov 80 pp 172,174,177,179,181,187,191-192

[Interview with author Philippe Robrieux: "The Secret History of the PCF," by Christian Jelen, Sophie Lannes and Branko Lazitch; date and place not given]

[Excerpts] The zigzags of the French Communist Party are all the more astounding because most often no one knows why and how they have taken place. Everything is played out and decided within the party, at the heart of the apparatus, out of reach of inquisitive people, and certainly not in the meetings of the Central Committee. Who decides, at the end of what process? What exactly is the influence of relations with Moscow? For the first time, Philippe Robrieux clearly responds to these questions in a remarkable "Internal History of the PCF," published at the end of November by Fayard. The first volume covers the period 1920-1945. The second, which will come out next March, will go as far as 1980. Accredited in history, in charge of research at the CNRS [National Center for Scientific Research], Philippe Robrieux, 44, was general secretary of the Communist Students in 1959 and 1960. In that capacity he regularly attended Central Committee meetings. On several occasions he was called before the Politburo. Hence his profound knowledge of the party, which had already enabled him to write a brilliant "Maurice Thorez, Public Life and Secret Life." He answers questions from Christian Jelen, Sophie Lannes and Branko Lazitch.

[Question] What did you want to show, above all, in your history of the PCF, the first in which communists appear as living beings?

[Answer] A world apart, in which fragile, contradictory human beings with fertile minds evolve, where there is a tendency to perceive only hardliners and men who are straight as a die. I described them with a lot of tenderness and a certain understanding. I am thinking in particular of Jacques Duclos, who was terribly traumatized in his childhood by an alcoholic, insane father, and then marked for life by the trenches of Verdun. This may partly explain how that devotee of Alexandre Dumas and joyous companion of the 1920's was able to become the pitiless leader connected with the Russian special services.

[Question] How did you reconstruct the critical times in the PCF's history, and reproduce the atmosphere?

[Answer] I had the benefit of many loyal friendships in the PCF. I read thousands of pages of memories, of memoires, of internal documents and letters. I even succeeded in finding innumerable photographs, sketches and caricatures, including some from the most withdrawn period. I can physically recall over 250 prewar leaders. I picture them, I literally see them, with their loves, their enthusiasms, their qualities and their little weaknesses, their beards or mustaches of the period, their talents, even their oratorical mannerisms.

I have made discoveries that astounded me.

[Question] Such as?

[Answer] I reconstructed, fully and minutely, as they were experienced, times that were among the most controversial in this history, retaining only the incidents in which police reports and internal communist sources coincided exactly. Examples: all the important biographies, the turn toward the Popular Front in 1934, the period of the Hitler-Stalin pact or certain hitherto unknown episodes of the Second World War, such as the attack from the rear on the Bank of France in 1944 by the men of the communist resistance and the "expropriation" at the time of 250,000,000 francs.

[Question] And after the Second World War?

[Answer] Access to French police archives is forbidden. Very fortunately, there are the archives of the American special services, made up of hundreds of biographical sheets taken directly from the files of General Information.

[Question] In the title of your book, "The Internal History of the French Communist Party," the adjective "internal" is striking. Is there an internal and an external history?

[Answer] It is impossible to understand the policy of the PCF unless one knows how the decisions are taken, by whom, at the end of what process, and how they are expressed. Everything is played out and decided within the party. It is necessary to try to penetrate to the real "secrets" buried at the heart of the system, away from prying eyes.

[Question] But how, then, can we understand what Georges Marchais wants?

[Answer] Only one way: to seize the very special power mechanisms in the PCF. Institutional power and actual power do not coincide there. First, communist power does not reside in the Central Committee or the Politburo, but in the general secretariat. Hence the decisive importance of the relations maintained by the French general secretary and the international communist movement, with, at its head, the Soviet Party (PCUS). Then there are several Communist Parties in one, fitted together but separated from each other by watertight compartments: the party of the volunteer rank and file, the party of the professionals, the "officials" of the apparatus, and finally, buried deep, the "apparatus of the apparatus." There, around the general secretary, lies the true power; the few key men gravitate there, often unknown to the grassroots, who control the apparatus; while the rank and file staffs and directs the militant party.

[Question] What evidence do you have?

[Answer] At the time of the Popular Front, at the side of General Secretary Maurice Thorez, there is Fried. This Czechoslovak communist went through Moscow and the central apparatus of the Komintern; he may even have worked in Stalin's special secretariat; his role is inferred from the title awarded him to accomplish his duties—head of the administrative body of the French Communist Party. But at the time he is totally unknown to journalists, the police and the government. Thirty years later the principal historians are still unaware of his existence.

After the war another equally mysterious man succeeded him at the party summits. He called himself Jean Jerome. Until then his life had been a veritable novel. As manager of the party's war treasury, he was arrested in March 1943. Despite his accent, which gave away those Polish and Jewish origins so detested by the Nazis, he is able to remain peacefully in his cell until the liberation of Paris.

For very long years, always in the greatest secrecy, he is somehow the great finance minister and police minister of the PCF. Only the "responsible" militants know his foreign face, surmounted by a pince-nez, with this gimlet gaze, this glacial air, these innuendos that speak volumes, this fanatic devotion and this intelligence. In 1975, suddenly, in L'HUMANITE, which is reporting on Jacques Duclos' funeral, the name of Jean Jerome appears. He is quoted, in the party's immutable hierarchical order--before the members of the Politburo are quoted. With retirement age approaching, now naturalized, the former instructor of the youth of the Communist International Youth for 30 years finally appears in public. No observer notices it. The huge majority of observers, unaware of these fundamental and specific facts, obsessed with the visible part and certain appearances of French communism, are continually making mistakes.

[Question] Is this why they did not predict, as you did, the rupture of the Union of the Left?

[Answer] To really understand what Georges Marchais did, you have to go back to 1920 and look at how they went, after the Congress of Tours, from one Communist Party to another and from one Marxism to another, through successive militant generations—to end up with the PCF of 1980.

[Question] And the ties with Moscow?

[Answer] Up to the end of the war the question of ties with the Komintern is almost clear. It is much less so for recent years; one finds only that the PCF is still a part of the international communist movement directed by the PCUS. This means an agreement on general strategy, but there has also been, at least from 1975 to 1977, a breach, which was inconceivable in Stalin's time.

To define in one sentence the relations retween French communism and Russian communism, I would say that the 100-percent subordination relations of former days have today become the relations of a big to a small power. The PCF being the little power that remains within the zone of influence of the immense Soviet Union.

[Question] Is there still a personality cult?

<sup>\*</sup>Today Jean Jerome seems to be in semi-retirement.

Today, although the margin for maneuvering of the general secretary has become much more significant, his authority still rests on the fact that power is regarded as sacred. However, many changes have occurred in the skill with which and the way in which the general secretary is made sacred. In Thorez' time they were copying the Russian model: there was Oriental-style adulation, with, as in the Orient, eulogies, poems, songs and anniversaries. Now there is American-style adulation instead: they have systematic recourse to television and all the publicity techniques. The goal is to make Marchais a superstar of policy. But the party leadership still evokes that of the Roman Empire. Officially, Rome remained a republic and the senate continued to govern. In practice, the power was in the hands of the emperor and his cabinet. Finally, they resorted to the imperial cult in order to govern.

Similarly, in the PCF the party's senate has become a recording chamber and stardom contributes powerfully toward cementing the party around the general secretary.

[Question] Is the PCF on the decline?

[Answer] Let's use only quantitative criteria: elections, number of members and press circulation. If you make corresponding curves you see that from 1920 to 1945, with sometimes sharp variations, the movement is upward. The years 145-1947 mark the apogee. Shortly after the war the party has at least 800,000 members and has obtained 28.6 percent of the vote in the November 1946 legislative elections. Since then the general tendency is downward. Today the party has just half the members it had in 1945. It had 20.6 percent of the vote in the last legislative elections and has only three dailies instead of 20, while L'HUMANITE's circulation has dropped by 500,000 copies to a little over 100,000. Having said that, let's not conclude that this is an "historic" decline. Circumstances may change, and the party may go ahead again.

[Question] But what explains the continual fluctuations in the number of members?

[Answer] The first characteristic of communist human tissue resides in its extraordinary ability to regenerate. Let's take the 21 members of the Politburo. Georges Marchais, the oldest, got the title in 1961, while Georges Seguy and Paul Laurent were mere deputies. All the others arrived later. Thirteen out of 21, nearly two thirds, have had only ten years in the Politburo, and eight of them less than four. Contrary to a received idea, everything regenerates, even on high. For the lower level the demonstration is harder to make. One can, however, show that the average duration of militant life of a volunteer is short: it varies, depending on the period, between three and five years.

[Question] And the middle officials?

[Answer] Let's consider two examples that are separated in time, but comparable. According to a communist source study dealing with 356 members of regional committees of the party in 1930 (of whom at least 81 were officials), 193 had joined between 1925 and 1930. So the enormous majority of the professionals in 1930 had lived through neither Tours nor the time of Lenin and Trotsky in the party.

You find the same phenomenon in 1970. Look at the internal documents relating to the 12th Paris Federal Conference of the PCF from 30 January to 1 February. Out of 388 known delegates--including a large percentage of officials--237 joined after 1958 and 151 between 1963 and 1970. Thus, nearly two thirds of those who make up

the communist framework in Paris in 1970 have lived through neither Stalin nor the 22nd Congress in the party; and over half have not lived through, as communists, the collapse of the Fourth Republic, the errors of analysis, the enormous troubles and the sudden decline of the party's influence. To sum up, the party functions as a true militant noria. At each great turning point a generation goes away and another comes in. Right in front of our eyes the greatest part of those who had joined the Common Program are leaving the party and the young people, often of "leftist" sensibilities, are taking over.

[Question] Isn't there, in the long run, a certain deterioration of the human quality?

[Answer] It is hard to answer when one doesn't have available quantifiable criteria or precise measurements. At bottom, the communist is always defined by his militant quality, devotion, a certain way of totally committing himself to the cause. You really have to look at why one becomes a communist, how one remains a communist, and also how one stops being one. Here, everything enters into it: the hope, sometimes also the despair, that one invests in the party, the search for a reason for living, the loves, the childhood, the social situation, the shocks, the wars. That being the case, reasoning on the basis of the large numbers, no militant, even if he is a socialist, is the equivalent of a communist. With the sole exception of the Trotskyite and maybe, during a certain time, the Maoist too.

[Question] But isn't the human kind of apparatchik different?

[Answer] He is both different and similar. The apparatus man begins by being a militant, and something of the militant always remains in him. Naturally, the proportion of militantism that lies dormant in his heart varies according to the circumstances and individuals. However, the education and selection system has tended for many years to reduce this spontaneity to the minimum. In many of the leaders who were eliminated during Stalinism, strong militant reflexes persisted. In my opinion this was the case with the whole resistance generation, which today has disappeared.

[Question] Isn't there a kind of Nomenklatura at the PCF summit today?

[Answer] A member of the Politburo clearly earns more than a member of the Central Committee, and the latter earns more than a federation official. After a certain stage the leaders get an automobile, even a chauffeur. Depending on the case, a maid may even be paid for for them, as well as rent and charges for more-or-less spacious and comfortable housing. It also happens that the party helps them acquire a secondary residence. At a certain level of the hierarchy, the directors of the PCF live like higher officials. At the highest level they live like the managers of large capitalist companies.

[Question] In 60 years what determining changes have occurred in the communist environment?

[Answer] Many communists are self-taught, which salutary in French political life, but they were formed in isolation, by the schools of the PCF or Moscow and then in internal meetings.

They were profoundly marked by an entire liturgy, by the interminable working sessions, by texts and speeches repeated 100 times, by the stereotypes. All that is also a decisive part of the communist phenomenon. There is an originality there, a specificity, a special way of impregnating the individual. Let's not forget that the present principal directors are reaching their sixties, and that they were formed, basically, in Stalin's time.

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[Question] Is that education responsible for the wooden language?

[Answer] The party has its own language. It was formed in the USSR. It has evolved since then. Hours are still spent in putting together the least document, in weighing the least adjective, in wondering at length whether to write "small shopkeeper" or "small craftsman," because one wonders if "small shopkee'er" doesn't conform better to the party line. This explains the dreary and repetitive nature of speeches. Outside of the general secretary, who is the only one with the right to innovate, the others repeat. They stick to the original text. The result: the speeches are interchangeable.

[Question] And how are future directors selected?

[Answer] Today the PCF congress is interrupted when it is time to designate the Politburo, the secretariat and the general secretary. The members of the new Central Committee go to an adjoining room. They don't even have time to sit down. They are given the list of the new Politburo, then the secretariat, and they approve them by raised hands, without asking questions. They re-elect their general secretary in the same way. The suspension of the session hasn't lasted 15 minutes.

[Question] Don't those men consider themselves to be deprived of the elementary freedoms?

[Answer] No, except when they are in the grip of doubt. Otherwise their attitude is comparable to that of the believer of the Middle Ages. No more than that believer could have envisaged atheism, can those men imagine contradicting the general secretary in front of the Central Committee. To rise and challenge the "leadership" would be to violate the taboo of taboos on which the whole system rests. Then formidable pressure would have to be confronted. For men to arrive at that situation, a real cataclysm would have to be produced in the life of the party.

[Question] Aren't there disabused people in the apparatus who continue to militate?

[Answer] Let's not forget that the PCF is very compartmentalized, that the higher one climbs the less one discusses. The opposite of Lenin's time, when the higher one climbed the more one discussed.

Engels said, "Everything wants something different, but what happens is what no one wanted." That formula sums up 60 years of party history. Every generation wanted something. Today every member of the Central Committee internalizes in his own way the formidable mental and physical pressure that enables the general secretariat system to function. What happens is what no one wanted in the beginning.

[Question] How is the party going to react to your way of writing history? With silence, abuse or debate?

[Answer] I hope it will react with debate, because this book was written with two directing ideas only. The first was to release the truth. The second was to bring back to life that immense human adventure, the greatest in our century, and I believe I have done that, with a certain tenderness toward men and a great deal of understanding.

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COUNTRY SECTION

SPAIN

# POLITICAL PARTIES ORGANIZE PEACE FRONT IN BASQUE PROVINCES

Basque Unity

Madrid CAMBIO 16 in Spanish 17 Nov 80 pp 35-45

[Article by Gorka Landaburu: "The Euskadi Front"]

[Excerpts]"Nowhere in the democratic world have violence and terrorism reached the extent of savagery and irrationality that we are undergoing in Euskadi. Over 100 deaths thus far this year is a terrifying figure."

In protest over the latest assassinations in Eibar, last Friday, Jose Maria Benegas, secretary general of the Socialist Party of Euskadi (PSOE [Spanish Socialist Workers Party]), commented in this dramatic fashion on the dreadful escalation of terrorism.

At that very hour, 50 kilometers from the industrial town of Eibar, 10 men representing six Basque political parties were still meeting in the people's residence located in the San Sebastian district of Gros. The "10 men for peace," namely, Jose Antonio Maturana, Enrique Casas (PSE [Socialist Party of Euskadi], PSOE), Jaime Mayor Oreja, Gonzalo Quiroga (UCD [Democratic Center Union]), Roberto Lerchundi, Ignacio Latierro (PCE-EPK [Basque Communist Party]), Jesus Maria Alkain, Antxon Jaime (PNV [Basque Nationalist Party]), J. Garyalde (Euskadiko Ezkerra [Basque Left] and Luis Ramon F. del Pino (Carlist Party-EKA [Basque Carlist Party]), spent over 2 hours of intensive work, and were at the point of reaching the agreement so much desired for the creation of a so-called "front for peace." The meeting, which was regarded by some of the participants as historic, ended at 1945 hours, with great success. Despite the satisfaction, no one rejoiced vociferously, and the usual toast was confined to a few sips of mineral water for those who had smoked their pack of cigarettes.

Through the signing of a joint document, UCD, PNV, PSE-PSOE, PCE-EPK, Euskadi Eskerra and EKA arrived at an agreement to "continue the campaign of awareness and mobilization of all sectors of Basque society on behalf of pacification and the repudiation of violence." The ETA [Basque Fatherland and Liberty Group] escalation and the latest assassinations accomplished the first political agreement signed jointly in the Basque Country by forces as different as UCD and Euskadiko Ezkerra.

After the heavily attended demonstration in San Sebastian last Sunday, and the popular reaction in the locality of Zarauz following the assassination of five

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persons the previous day, the majority of Basque political parties have now assumed an unequivocal position against terrorism, thereby taking a major step for the political future of this castigated country.

While the "10 men for peace" took leave of one another with sincere handshakes in front of a huge portrait of Pablo Iglesias, at the threshold of the people's residence in Donostia [San Sebastian] nearly 2,000 pepole were marching through the streets of Eibar in an impressive silent demonstration.

A few hours earlier, the national policeman Alberto Lisalde, aged 30, and his friend, the barber Sotero Mazo Figueras, aged 35, had been shot down in the middle of the garden walk of the Carmelite church in the gunsmith's town. The two young men from the border area died instantly, having been hit by 11 shots, while two individuals from a military ETA commando group fled in a stolen car.

The popular reaction from the residents of Eibar was virtually unanimous. So, the town hall officials, meeting in a plenary session that evening, immediately condemned the attack in harsh terms: The mayor said, "This incident is based on the antipopular and anti-Basque intention of suppressing, through bloodshed and fear, our people's desire to win peace and liberty." Except for the Herri Batasuna [Popular Unity] councilmen, the other parties called upon the citizens to give a popular response, a response which could have been far greater that Friday if a large part of the populace had not feared a repetition of the confrontations that occurred the previous Sunday in San Sebastian.

# Repelling the Attack

However, it was not long before the demonstrators came to blows with a small group of individuals attempting to boycott the unified demonstration. As on the previous Sunday, Txiki Benegas, Ramon Rubial or Andoni Monforte were ready to resume the battle to repel the ETA sympathizers.

The confrontation was avoided, near the Plaza de Unzaga, on Dos de Mayo Street. When the 100 young people shouting in favor of ETA and amnesty saw the compact group of demonstrators approaching about 30 meters away, they decided to turn around and head for the Town Hall Plaza.

There, when the demonstrators had arrived, despite intervals of extreme tension between the two groups, the parties' contingent for preserving order, with great skill, patience and calmness as well, managed to prevent any incident with the pro-ETA group, which still continued to shout hysterically its slogan "promilis."

At 2030 hours, when the demonstration ended, the political leaders quickly went to their respective party headquarters in the Eibar area to make telephone contact with San Sebastian. A few minutes later, the joy was to be doubled. The goal had been achieved: "Today may be an historic day," commented the old Socialist leader, Ramon Rubial, president of PSOE, adding: "The people are beginning to mobilize against terrorism, and tonight's agreement will help enormously in that task."

In fact, less than 48 hours later, after Orio, San Sebastian, Elgoibar, Zarauz, Bermeo and Eibar, the small fishing port of Guetaria led another act of solidarity against the threat received by the head of the Fishermen's Association, Jose Maria

Silveti, a prominent UCD representative in the province of Guipuzcoa. In response to the threats that forced him to leave his residence 20 days earlier ("you will be next," he was told by them on the telephone), he received the support of his neighbors.

Political parties, popular associations and the Guetaria town hall itself prepared a note in which they denounced the threats against the centrist leader: "We want this situation to be exposed, so as to prevent the only response from being that of a posthumous tribute," stated the joint communique, before summoning the residents to a silent demonstration to back the return of the popular Silveti, one of the first to begin the exodus of UCD leaders.

At noon on Sunday, nearly 1,000 persons silently marched through the small paved streets of the historic fishing town, the land of the legendary Juan Sebastian Elcano. This time, the spontaneous convocation had regrouped everyone, including many members of Herri Batasuna, as well as a brother of Jose Maria Silveti.

The Basque people have reacted and both the collective action of the past few weeks and the many individual actions that have been occurring in Euskadi undoubtedly contributed to this. However, it began earlier, when the assassination of a worker, German Gonzalez, in Zumaya, during November 1979, was met with a general strike. It continued when a lofty voice, the voice of a Basque to the core, Juan Alcorta, caused a commotion among large sectors of Basque society with his "open letter from a businessman threatened by ETA."

It went on with the courageous manifesto from 33 Basque intellectuals who raised their voices to caution: "We still have time;" and it continued with the resolute position of the Basque Church, and the mayor of Usurbil, and the mass demonstration last summer in Pamplona.

At the same time, some of the political forces of Euskadi, such as PSE-PSOE, had already been demanding for 2 years the creation of that front; an attempt which, although it appears to have succeeded at present, failed on previous occasions for lack of unified views, or because of the "intransigence of the Basque Nationalists toward the Socialists." The Socialists claimed at the time that the "lendakari" had opposed the joint communique at the last moment to prevent PSOE, the promoter of the idea, "from scoring a point."

Neverthless, the idea of the front for peace arose many months earlier, when Txiki Benegas, still councillor of the interior on the Basque General Council, after the failure of his attempt to negotiate with ETA (an attempt backed by Martin Villa, then minister of interior), became convinced of the inefficiency of that strategy, and directed his steps toward the possibility of a campaign "for peace and the Statute."

At the end of 1978, the CGV's [Basque General Council] interior councillors of interior, through their human rights departments, submitted an ambitious report for this campaign calling for many popular mobilizations and those of performers, several roundtable discussions, talks with intellectuals, etc. The plan for these events on behalf of peace could never be carried out, owing to the increasingly critical

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situation in Euskadi, the constant election campaigns and the results of the elections of March and April 1979, after which the Socialists lost their majority in Euskadi.

Today, the PSE secretary general, Txiki Benegas, recalls the process to this magazine with these comments: "Since the end of 1978, we Socialists had been claiming that this state of violence and terrorism of necessity required the unity of all the democratic parties to mobilize the civil society against the terrorism. Sooner or later (we said), the Basque people will react to the death and assassinations."

According to Benegas, the policy measures have been insufficient, although not non-existent, while every democratic gain has been met with a greater increase in terrorist action. The Basque deputy claims that, insofar as police measures are concerned, whether because of inefficiency, ineptness or the presence of genuine technical difficulties hampering their progress, in view of the environment in which they must take place, they have been unsuccessful thus far in deterring the escalation of violence in the Basque Country.

In analyzing the lack of success on the part of the police in recent months, all the political forces which signed the document last Friday agreed in asserting that Madrid must hasten the process of assigning authority: "Now, neither Roson nor Suarez can postpone the Security Junta and the autonomous police."

# Incompetent Police Force

Madrid CAMBIO 16 in Spanish 17 Nov 80 p 3

[Editorial by Juan Tomas de Salas]

[Text] The best Basque news for a long time is the creation of the front for peace, in which parties representing nearly all kinds of opinion have formed a coalition to struggle on behalf of the pacification of Euskadi. The news in itself is a breath of hope in the stifling Basque universe, as well as palpable proof of the increasing repudiation for ETA's savagery. But, after so many years of grief, conditions must be set before ringing the bells with complete joy.

Let us not deceive ourselves: the front for peace could be the effective political instrument for overcoming terrorism, but it could also become converted into another paving of the way to hell made of good intentions. If the front for peace begins to nurture vain expectations, if it abstractly condemns violence "whatever be its origin," if it refuses to accuse the ETA outlaws, if it allows the ETA's victims to continue "dying" instead of being "assassinated," if it talks about amnesty while the gunmen are shooting, if it flirts with the KAS [Patriotic Socialist Coordination] alternative (backed by ETA) while the blood of Basques is being shed, if it acts in that way, with cowardice and ineptness, the front for peace could become a destructive disappointment. It is to be hoped that this will not be the case, and PNV and Euskadiko Esquerra have the say in this respect.

Applause on the one hand, conditions before tolling the bells on the other, and, finally, a third point: Let no one have the illusion that the front for peace is the final panacea for terrorism. The war of subversion is fought on two levels,

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the political and the police; and neither of the two can do the work of the other. The political battle, the front for peace, is the strategic weapon against terrorism, but the strategy is of little worth if the heartless tacticians continue day after day assassinating citizens with impunity. ETA will not be deterred, unfortunately, by either speeches or words. Speeches did not deter Hitler either.

And at this point we enter upon a difficult area: the police do not seem to be equipped for their historic role in the antiterrorist struggle.

They are undergoing intolerable violence in their own ranks, but their reaction does not appear to be effective. To top it off, some of the members of the General Corps (whose investigative task should carry the essential weight in the antiterrorist struggle) are threatening strikes and defiance; which are bad, but marked by disagreement.

The courage of the front for peace will matter little if the police cannot cope with the circumstances. ETA cannot continue to assassinate with impunity, nor can it collect its extorted funds and blackmail in the same or similar bars in the south of France with impunity. War must be taken to the ETA in its own house; the initiative must be taken from it; it must be prevented from sleeping peacefully when it wants, so as to wake up refreshed and commit its crimes. The main problem is the duplicity of France (Abd el Krim lasted long enought to destroy the first Spanish democracy of this century, and he lasted precisely as long as France wished). But there are great remedies for France. There is also an international policy to be made. Felipe Gonzalez talks about it constantly.

Effective police and a harsh policy toward France are almost two fingers on the same hand. With good intelligence, the French defiance would be less. If it is necessary to make denunciations, they are made, if it is necessary to shuffle the cards, they are shuffled, and if it is necessary to pay liege money, it is paid: anything except tolerating an ETA safe haven in the south of France.

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